

Navigating the Maze of Employee Complaints and Investigations

Presented by: Eleanor M. Welke

Tulare County Office of Education January 25, 2023

1

Presenter

Eleanor M. Welke

AT LOZANO SMITH

Eleanor M. Welke Partner in Lozano Smith's Los Angeles office. She is a member of the Labor and Employment and Student Practice Groups. Ms. Welke provides legal advice to administration on personnel matters, including discrimination, retaliation, sexual harassment, employee discipline, investigations, disability accommodations, and the Americans with Disabilities Act. Ms. Welke has extensive experience representing clients in both California State and Federal Courts and in front of administrative bodies, including the Equal Employment Opportunity Commission, Department of Fair Employment and Housing, and the California Labor Commissioner.



CONNECT ewelke@lozanosmith.com 213.929.1066







Receiving a Complaint **TYPES OF COMPLAINANTS TYPES OF COMPLAINTS** Student Verbal Parent Written Employee No Complaint (Rumor or Observation) Member of Public Formal v. Informal Anonymous Person 6













Hypotheticals: Which BP/AR applies?

• A parent sends you an email alleging his daughter is being discriminated against by her science teacher. The parent states that the teacher, a white male, has been giving the daughter, an African American student, lower grades on her chemistry quizzes, tests, and homework despite having the correct answer, and that he makes the daughter argue for each point. He stated that, each time his daughter gets the right answers on her schoolwork but that the teacher marks it as incorrect and makes her argue with him as to why her answer is correct. She states that she has to argue with her teacher on every assignment. He says this is causing his daughter to hate school and causing tension between himself and his daughter. The parent told you that he tried to talk to the teacher but the teacher brushed him off and told him he did not have time to meet with him. The parent believes that the teacher's conduct is inappropriate and that it is based on his daughter's race.

Hypotheticals: Which BP/AR applies?

• One of the teachers comes to you and informs you that Mr. E. has been coming to her classroom during the lunch period and has been having lunch with her in her classroom. She did not invite him, but did not tell him to leave, and does not know how to tell him to stop. She has implied that she does not want him to come to her classroom during lunch, but he continues to stop by every day. He has been asking increasingly personal conversations about her dating life, her friends, and her family, as well as increasingly moving closer and closer to her desk every day. She came to you today because he asked her where she lived today and said he would love to stop by. She said she does not want to answer his questions, but she feels like she needs to because he is the teacher's department head. She has heard that he does not take kindly to people not agreeing with him and she is worried that he will retaliate against her if she tells him know. She just started working for the District this school year.

LS

Hypotheticals: Which BP/AR applies?

A classified employee walks into your office to tell you that she has been frustrated with the way her supervisor has been speaking with her for the last several years. She said that today was the final straw when he snapped at her about not three hole punching the documents he had her copy the day before. She said that he is rude and that he yells at her in front of her co-workers. She said that she believes he is going to write her up for her mistakes, but she believes that is totally unfair because he does not explain her assignments well and then yells at her when she does not do the assignments perfectly. She tells you that he is creating a hostile work environment and that she is seeing a doctor about her increased anxiety. She said the doctor is going to place her off work for two weeks.

















































Lybarger/Spielbauer Warning/Rights



- Fifth Amendment Protection Against Self-Incrimination
- Spielbauer/Lybarger Warning Public employees may be compelled to answer potentially incriminating questions about their job performance as long as they are not required to waive the constitutional protections.

































- Generalized notification of policies/rules.
- Increased monitoring and check-ins.
- Changes to District practice.









- How do I respond to a union request for a copy of complaint?
- How do I address non-cooperative respondent(s) and/or witness(es)?
- How do I address interviewing a complainant/respondent or witness that is out on leave?
- How does the validation meeting process with a union-represented respondent relate to an investigation?
- How do I address complainant/respondent or witness interviews during summer?
- Is a Commission on Teacher Credentialing (CTC) report required?
- Have all mandated reporter duties been satisfied if child abuse or neglect is at issue?







Thank you from Lozano Smith.

Together with you, we're impacting communities and lives through:

- Professional development
- Volunteer projects
- Sponsorships and award programs
- Scholarships

#BlueHatProject #LozanoSmithFoundation





For more information, questions and comments about the presentation, please feel free to contact:

Eleanor M. Welke Partner Tel: 213.929.1066 ewelke@lozanosmith.com

Or any of the attorneys in one of our 8 offices.







INDIVIDUAL EXERCISE NO. 1:

<u>Please take five minutes to review the written Complaint against Ms. Moody you received</u> <u>from her Instructional Aide, Ms. Rose, this morning.</u>

January 25, 2023

District Human Resources Department Problem Elementary School Problem Unified School District 123 School Street Problem City, CA 12345

Dear District Human Resources Department:

I am submitting this letter as a complaint against third grade teacher, Ms. Moody. I do not wish for you to share this complaint with Ms. Moody, because I fear that she will retaliate against me. I have been assigned to work in Ms. Moody's class since the beginning of the school year. I have tried to work with her and put up with her inappropriate behavior but cannot take it any longer. At this point, I feel that my mental health is suffering, and I struggle to get to work every day. Simply stated, she is rude and disrespectful, and has subjected me and others to bullying behavior over the last year. I feel harassed on a daily basis and believe that she is treating me unfairly.

I am writing this complaint now because, on Monday morning, Ms. Moody screamed at me in class in front of students and told me "get your act together," while raising her arm in a sweeping motion when she learned that that I had forgotten to put together the folders for the science project that we planned to do today. I emailed her yesterday about how this incident made me feel and Ms. Moody responded with a snarky three-line response denying the incident and accusing me of not doing my job and being unprepared. However, I believe that the class parent Ms. Sam was in the room and witnessed Ms. Moody yell at me that day, as well as other days during the school year.

Another time, when I reported that one of the students forgot their reading book at home during silent reading, she slapped her ruler on my table and yelled me, telling me to help him pick another book. I was so startled and so were the students in my reading group. I fought back tears while in class the rest of that day. Another instructional aide, Ms. Kate was passing by the class when this happened, and I remember her peeking her head in to see what was going on. These are not the only times that she has yelled at me too. She has been yelling at me and talking to me in a rude tone of voice all year.

I also believe that Ms. Moody is acting inappropriately with the students. I have been in the school yard before when students are lined up and waiting to be led inside by Ms. Moody. I have seen her lose her patience with children fidgeting in line (and she yells at me to keep them in line). It seems to me that she mostly picks on the Hispanic students in the class and, being Hispanic myself, I have started to wonder if that is why she treats me the way that she does.

In speaking to other instructional aides who have worked with Ms. Moody in the past, I know I am not alone in my feelings about her. The other day, I had a parent express concern about Ms. Moody's behavior to her child as well. I have heard the other children say that Ms. Moody is mean and scary and that she treats some kids differently than others.

I feel that I can no longer work with Ms. Moody and cannot keep quiet about her harassment and discrimination against me any longer. I also think that Ms. Moody does not appear to be well suited to work with young children. I have spoken to Principal Sarah about these incidents and my concerns with Ms. Moody, but I don't feel like she took appropriate action in response to my complaints. I request that you look into this matter immediately and that you transfer me to another classroom.

Sincerely, Ms. Rose – Upset Instructional Aide.

INDIVIDUAL EXERCISE NO. 2:

<u>Under what policy should Ms. Rose's Complaint be investigated and analyzed?</u>



INDIVIDUAL EXERCISE NO. 3:

What is the scope of the investigation?

Based on the allegations in Ms. Rose's written Complaint, what do you think is the scope of the investigation? Brainstorm three factual scope questions that you believe the investigation will need to answer?

1.	
2.	
_	
3.	

Based on the allegations in the written complaint, what policy findings / conclusions of law do you believe will need to be made after the investigation is complete?

INDIVIDUAL EXERCISE NO. 4:

Based on your scope questions above, brainstorm six witnesses you will need to interview in this investigation and whether there is any other evidence you should collect.

Witnesses?

1.	
2.	
3.	
4.	
5.	
6.	
	Other evidence to preserve or collect?
1.	
2.	
3.	

INDIVIDUAL EXERCISE NO. 5:

	Based on your scope questions, think about how you would start the interview with Complainant and Respondent. Also, brainstorm two (2) questions you want to ask to get more information from the Complainant during an intake interview and Respondent during her interview.
	Sample Introduction Statements To Complainant And Respondent
	Questions for Complainant Ms. Rose
1.	
2.	
	Questions for Respondent Ms. Moody
1.	
2.	

INDIVIDUAL EXERCISE NO. 6:

<u>Please take 10 minutes to review the facts that you collected during the</u> <u>investigation. After you review the facts, please answer the two questions at the</u> <u>bottom of Exercise 6 regarding whether you would sustain or deny Allegation No. 1</u> (below) of the Complaint.

ALLEGATION NO. 1: Ms. Moody slapped her ruler on Ms. Rose's table in November of 2022, yelled at Ms. Rose, and told her that Ms. Rose needed to help find Student 1 another book.

SUMMARY OF THE FACTS FROM THE INVESTIGATION:

- <u>COMPLAINANT MS. ROSE:</u>
- Ms. Rose was interviewed. In addition to what is in her written Complaint, she stated that the incident with Ms. Moody when Ms. Moody yelled at her and told her to get her act together took place on January 23, 2022. Ms. Rose stated that she believes that Ms. Sam (the class parent) witnessed that statement but is not positive. Ms. Rose stated that she does not recall the exact date that the incident with the ruler occurred, but it was sometime in November before Thanksgiving because they were working on putting together their turkey paintings in Art the same day.
- Ms. Rose stated that she is Hispanic but admitted that she did not have any other facts or incidents to support her feeling that Ms. Moody "mostly picks on Hispanic students" or that she treats Ms. Rose differently because Ms. Rose is Hispanic. Ms. Rose stated that she just "has a feeling" that she has. She admits that her conversations with the other instructional aides and parents have been about how Ms. Moody is mean and scary to the students and staff and that she thinks that maybe this might be happening to everyone. She admits that she mostly said that she believes that Ms. Moody is treating kids differently because everyone feels that the treatment is completely unfair and unwarranted. Ms. Rose refused to provide the names of the other parents referenced in her complaint letter. Ms. Rose did say that you should speak with the other instructional aides who have worked with Ms. Moody over the years.
- Other than Ms. Rose's feeling that she was being treated differently because she is Hispanic and that she believes that Ms. Moody is stricter with Hispanic children, there was no other evidence in any of the interviews. Ms. Rose stated that Ms. Moody has never said anything to her regarding the fact that she is Hispanic or has said anything derogatory or inappropriate about Ms. Rose's race or national origin.

• <u>STUDENT WITNESSES</u>:

• The three students who were sitting at Ms. Rose's reading table during the ruler incident. All three students recalled without prompting the day that Student 1 forgot his reading book at home and did say that Ms. Moody did yell at Ms. Rose on that day. Student 1 said that he recalled that Ms. Moody told Ms. Rose to help him get another book. Students 2 and 3 did not remember what Ms. Moody said, only that she yelled at Ms. Rose. Student 1 and Student 2 remembered that Ms. Moody had a ruler in her hand and that she hit the table with the ruler when she yelled at Ms. Rose, but they could not remember how hard she hit the table with the ruler. Student 3 remembered that Ms. Moody had a ruler but did not remember her hitting the desk with it. All three students recalled that Ms. Rose was upset that day and looked like she was going to cry. Students 2 and 3 said that they remembered being startled by Ms. Moody that day and that it made them afraid to forget their books at home like Student 1.

- Student 1 stated that he got scared when Ms. Moody did that and that he wanted to cry but did not want to cry in front of his friends. Student 1 said that he cried when he got home. Sam said he got so scared. He wanted to cry, but he did not want to cry in front of his friends, so he held it in until he got home. He thinks Ms. Kate was in the room, but he can't remember.
- Five other kids in Ms. Moody's class were randomly selected to be interviewed. Three of the five students interviewed said that they saw Ms. Moody slap a ruler on the table one time. They described the ruler slap as "loud," and "super scary." The other two students witnesses did not witness the slap. The attendance clerk confirmed that all five students were present in class on the day of the incident. None of the kids interviewed could remember if Ms. Sam was in class during that time. None of the students recalled Ms. Moody ever saying "get your act together" to Ms. Rose. None of the students believed that Ms. Moody treats any particular students differently and said that she can be mean sometimes to everyone.
- Four other students who identified as Hispanic were randomly selected to be interviewed from Ms. Moody's class. None of those students reported any concerns about Ms. Moody or her class but did say that she seems mad a lot. The students reported that she does not seem to get madder at any specific students, but that she seems to be mad at all of them every day.

• <u>CLASS PARENT MS. SAM</u>:

• Ms. Sam was interviewed. Ms. Sam is the class parent for Ms. Moody's 3rd grade class. She stated that she is in Ms. Moody's class every day, but not all day. Often, she is there in the morning during math but not always. She is usually in and out of the classroom when she is there performing various tasks. She did not witness any incident where Ms. Moody slammed a ruler on any table desk. She also does not recall ever hearing Ms. Moody say "get your act together" to Ms. Rose. However, she has seen Ms. Moody hold the ruler as a pointer to point to certain things on the bulletin board. Overall, Ms. Sam said she thinks that Ms. Moody is too harsh with the children and Ms. Rose and raises her voice in a way that is inappropriate for 3rd graders. Ms. Sam reported that she does not believe that Ms. Moody treats Hispanic students differently (or more harshly) than the other students. Ms. Sam said that she has never heard Ms. Moody say anything inappropriate based on anyone's race or national origin. Ms. Sam reported that she has witnessed her raise her voice towards each child in the class at some point during this school year. Ms. Sam has not witnessed anything that would suggest that Ms. Moody treats students

or Ms. Rose differently because they are Hispanic. Ms. Sam's son is in the class, but she reports that he has otherwise been happy with Ms. Moody as a teacher this year.

- <u>INSTRUCTIONAL AIDE MS. KATE</u>:
- Ms. Kate was interviewed. She said that she often walks past Ms. Moody's classroom and waves to the students and Ms. Rose. She does not recall ever hearing Ms. Moody slap a ruler on a table or yell at Ms. Rose. She said that Ms. Rose did tell her that Ms. Moody told her to "get her act together" in January but does not recall her telling her about an incident where she hit a ruler on the desk. Ms. Kate used to work in Ms. Moody's class. Ms. Kate said that she finds Ms. Moody to be tough on the students and staff but she did not have any problems with working in that classroom. Ms. Kate stated that she does not take anything personally and just gets her work done every day. She said that she knows that Ms. Rose is much more sensitive than she is so she believes that it would have been harder for Ms. Rose to deal with Ms. Moody's personality.

• <u>INSTRUCTIONAL AIDE MR. H</u>:

• Mr. H is an instructional aide who worked for Ms. Moody three years ago for two full school years. Mr. H. was also interviewed. His report was very similar to Ms. Kate's report of Ms. Moody. He stated that he worked with Ms. Moody for two years. He stated that Ms. Moody is a tough teacher, and she demands perfection from her students and her instructional aide. He said that she is very direct when she speaks with people and that her tone of voice may be considered rude by others. He did not recall Ms. Moody every yelling at him or slapping a desk or table with a ruler. He did say that she can be harsh and that she does raise her voice at times. Mr. H stated that he has talked to other instructional aides' and other parents about how Ms. Moody could improve her manner of communication in that regard. However, Mr. H. stated that he believes that Ms. Moody is a good teacher.

• <u>RESPONDENT MS. MOODY</u>:

Ms. Moody denied "slapping" on the table with the ruler although she does admit to holding the ruler often during the school day to use to point towards things on the board. She said that she has been having problems with Ms. Rose all year. She said that Ms. Rose seems distracted and frazzled every day. She only gets about half of her assigned tasks completed each day and seems unable to problem solve at all. She does recall being frustrated on one occasion when Ms. Rose told her that one of the students forgot his reading book. Ms. Moody denied yelling at Ms. Rose on that incident (in addition to denying that she slapped the ruler on the desk). She said that she asked Ms. Rose to help the student find another book. Ms. Moody admitted that she probably sounded frustrated because that is something that Ms. Rose should have been able to problem solve for herself and should not have bothered Ms. Moody about it, who was working with a different group. Ms. Moody did admit that she is known as a tough teacher and that she does raise her voice at times when she needs to. Ms. Moody denies ever treating Ms. Rose or any students differently because they are Hispanic and stated that she would never do so. She said that she holds everyone to the same high expectations.

• <u>PRINCIPAL SARAH</u>:

• Principal Sarah reported that Ms. Moody has been at the site for 6 years. Principal Sarah received at least two complaints against Ms. Moody in the past two years. One complaint generally reported that Ms. Moody made "rude" comments in class. The other complaint alleged that Ms. Moody threw a student's notebook on the floor after noting that the student had not completed his homework from the night before. However, the Principal, after looking into these complaints, was not able to sustain the allegations and did not issue any kind of disciplinary notice to Ms. Moody. Principal Sarah described Ms. Moody as one who "is not warm and fuzzy," and has a reputation for being very strict with the students.

YOUR FACTUAL FINDINGS:

- 1. Is Allegation No. 1 Sustained, Not Sustained, or Partially Sustained?
- 2. On what facts to you base this factual finding?

INDIVIDUAL EXERCISE NO. 7:

Now that we have a factual finding, please review the non-discrimination policy below and make a policy finding regarding whether Ms. Moody's conduct in Allegation No. 1 rose to the level of violating that policy.

NOTE: Please remember that this is only sample language and that you will need to use your own district's / county office of education's non-discrimination / harassment policy.

Non-Discrimination / Harassment - BP/AR 4030

The Board of Trustees is determined to provide a safe, positive environment where all district employees are assured of full and equal employment access and opportunities, protection from harassment and intimidation, and freedom from any fear of reprisal or retribution for asserting their employment rights in accordance with law. For purposes of this policy, employees include job applicants, interns, volunteers, and persons who contracted with the district to provide services, as applicable.

The District's Board Policy and Administrative Regulation 4030 – Nondiscrimination in Employment Harassment – provides that no district employee shall be discriminated against or harassed by any coworker, supervisor, manager, or other person with whom the employee comes in contact in the course of employment, on the basis of the employee's actual or perceived race, color, ancestry, national origin, age, religious creed, marital status, pregnancy, physical or mental disability, medical condition, genetic information, military and veteran status, sex, sexual orientation, gender, gender identity, gender expression, or association with a person or group with one or more of these actual or perceived characteristics

Discrimination in employment based on the characteristics listed above is prohibited in all areas of employment and in all employment-related practices, including the following:

1. Discrimination in hiring, compensation, terms, conditions, and other privileges of employment.

2. Taking of an adverse employment action, such as termination or the denial of employment, promotion, job assignment, or training.

3. Unwelcome conduct, whether verbal, physical, or visual, that is so severe or pervasive as to adversely affect an employee's employment opportunities, or that has the purpose or effect of unreasonably interfering with the individual's work performance or creating an intimidating, hostile, or offensive work environment.

4. Actions and practices identified as unlawful or discriminatory pursuant to Government Code <u>12940</u> or 2 CCR <u>11006</u>-11086.

The Board also prohibits retaliation against any district employee who opposes any discriminatory employment practice by the district or its employees, agents, or representatives or who complains, testifies, assists, or in any way participates in the district's complaint process pursuant to this policy.

YOUR POLICY FINDINGS:

Following a complete and thorough investigation, and based on the factual findings, the following conclusions of law were made as set forth below:

ALLEGATION NO. 2: Based on the Findings of Fact set forth above, and based on a preponderance of the evidence standard, the allegation that Ms. Moody slapped her ruler on Ms. Rose's table in November of 2022, yelled at Ms. Rose, and told her that Ms. Rose needed to help find Student 1 another book was sustained. The preponderance of the evidence in this investigation found that ______

As such, the investigation [DID / DID NOT] find that the conduct that was sustained rose to the level of a violation of BP/AR 4030

Disclaimer: These materials and all discussions of these materials are for instructional purposes only and do not constitute legal advice. If you need legal advice, you should contact your local counsel or an attorney at Lozano Smith. If you are interested in having other in-service programs presented, please contact clientservices@lozanosmith.com or call (559) 431-5600.

Copyright © 2023 Lozano Smith

All rights reserved. No portion of this work may be copied, distributed, sold or used for any commercial advantage or private gain, nor any derivative work prepared therefrom, nor shall any sub-license be granted, without the express prior written permission of Lozano Smith through its Managing Partner. The Managing Partner of Lozano Smith hereby grants permission to any client of Lozano Smith to whom Lozano Smith provides a copy to use such copy intact and solely for the internal purposes of such client. By accepting this product, recipient agrees it shall not use the work except consistent with the terms of this limited license.