

# Addressing Student Discipline and Disability-Related Behavior

Presented by: Monica D. Batanero

Tulare County Office of Education Law Seminars 2023-2024 March 14, 2024



# Monica D. Batanero

# Senior Counsel

Los Angeles Offices mbatanero@lozanosmith.com 213.929.1066

## Overview

Monica D. Batanero is Senior Counsel in Lozano Smith's Los Angeles office. Ms. Batanero advises educational institutions on student, special education and personnel issues.

## Experience

Ms. Batanero is chair of the firm's Title IX Practice Area and specializes in Title IX compliance, as well as conducting complex investigations into claims of sexual misconduct and harassment (including Title IX), discrimination, bullying, retaliation, and other issues that may arise in an educational setting.

Ms. Batanero provides legal counsel to community college districts and K-12 school districts on day-to-day issues involving Title IX compliance, sexual harassment, discrimination/harassment, Section 504, IDEA, governance, Public Records Act, and student discipline. She regularly conducts workplace and school investigations involving alleged misconduct in violation of board policy and/or law, including Title IX, sexual harassment, professional standards, and code of student conduct.

Ms. Batanero has represented school districts in all phases of special education matters, including Individualized Education Plan meetings, resolution meetings, mediations, and due process hearings conducted by the Office of Administrative Hearings.

She also frequently develops and provides trainings to clients on Title IX, Section 504, IDEA, workplace and school investigations, sexual harassment prevention, student discipline, and first amendment issues.

## Education

Ms. Batanero earned her Juris Doctor from the University of San Francisco, School of Law. She earned both an M.S. and B.S. in Gerontology from the University of Southern California.



Student Special Education Labor and Employment Investigations

Title IX Governance

J.D., University of San Francisco, School of Law Education

Admissions

California

M.S., University of Southern California

B.S., University of Southern California





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Presenter

#### Monica D. Batanero

#### AT LOZANO SMITH

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CONNECT mbatanero@lozanosmith.com 213.929.1066

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# Student Discipline: Role & Purpose

#### Schools Must Keep Students Safe on Campus

"All students and staff of primary, elementary, junior high, and senior high schools . . . have the inalienable right to attend campuses which are safe, secure, and peaceful." (Cal. Const., art. I, § 28(f)(1).)

The Safe Place to Learn Act requires that all school districts improve student safety at schools and reduce all acts of discrimination, harassment, violence, intimidation, and bullying.

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#### Legislative Emphasis on Other Means of Correction

"It is further the intent of the Legislature that the Multi-Tiered System of Supports, which includes <u>restorative justice</u> practices, <u>traumainformed</u> practices, <u>social and emotional learning</u>, and schoolwide <u>positive behavior interventions and support</u>, may be used to help pupils gain critical social and emotional skills, receive support to help transform trauma-related responses, understand the impact of their actions, and develop meaningful methods for repairing harm to the school community."

(Ed. Code, § 48900, subd. (w)(2).)

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Limits and Alternatives to Suspension and Expulsion











#### Using Alternative Means of Correction

Alternative means of correction must be used before:

- A student is suspended by a principal under 48911;
- A student is assigned to a suspension classroom under 48911.1;
- A teacher suspends a student under 48910.

Unless an exception applies:

- The student's presence causes a danger to persons;
- The student commits a 48900(a)-(e) offense; or,
- The student commits a mandatory expulsion offense.

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#### Suspension Defined (48925)

- "Suspension" means removal of a pupil from ongoing instruction for adjustment purposes. However, "suspension" <u>does not</u> mean any of the following:
  - Reassignment to another education program or class *at the same school* where the pupil will receive continuing instruction for the length of day prescribed by the governing board for pupils of the same grade level;
     Referral to a certificated employee designated by the principal to advise
  - pupils; or Removal from the class, but without reassignment to another class or
  - program, for the remainder of the class period without sending the pupil to the principal or the principal's designee as provided in Section 48910.

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#### Supervised Suspension Classroom (48911.1)

- A student may be placed in a supervised suspension classroom for the entire period of suspension if:
  - Suspended from school for any reasons in Sections 48900 and 48900.2;
  - Poses no imminent danger or threat to the campus, pupils, or staff, or if an action to expel has not been initiated; and
  - Separated from other pupils at the schoolsite for the period of suspension in a separate classroom, building, or site for pupils under suspension.



#### Suspension by Teacher (48910)

- A teacher may suspend a student for the day of suspension and the day following for any acts enumerated in Section 48900.
- Teacher shall immediately report the suspension to principal and send student to principal for appropriate action.
- Student shall be under appropriate supervision.
- Teacher shall ask parent to attend a parent-teacher conference as soon as possible.
- Student shall not be placed in another regular class during period of suspension.

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#### But What About Detention?

- Detention after school
  - Students may be detained for disciplinary reasons up to one hour after the close of the maximum school day.
- Detention during recess
- Recess detention not allowed.





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#### AB 291 (2023) - Recess

Beginning in 2024-2025 SY, elementary school staff can no longer deny recess unless the student's participation "poses an immediate threat to the physical safety" of the student or the student's peers.

 If such a threat exists, staff must "make all reasonable efforts to resolve such threats and minimize exclusion from recess to the greatest extent practicable."

Encourages the use of "other means of correction."

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#### SB 274 (2023) - The "Keep Kids in School Act"

- October 8, 2023, governor signs into law prohibition of willful defiance suspensions for students in 9-12.
- Legislative statement citing research at-risk students are more likely to be suspended for willfully defiant or disruptive conduct than their peers.
- Effective July 1, 2024, sunsets July 1, 2029.
  Also extends sunset of prohibition on suspension of students in grades 6-8 to July 1, 2029.
- Authorizes staff to refer students to administrators for appropriate in-school intervention or supports.
- Measures must be documented and placed in student's record within 5 business days, or why no measures were taken.

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#### AB 165 (2023) - Restorative Justice Practice

When a student commits an act of racist bullying, harassment or intimidation districts are encouraged to:

- Have both the victim and perpetrator engage in a restorative justice practice that is found to suit the needs of both the victim and the perpetrator;
- Regularly check on the victim to ensure that he or she is not in danger of suffering long-lasting mental health consequences;
- Require the perpetrator to engage in culturally sensitive programs that promote racial justice and equity and combat racism and ignorance.

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#### Hypothetical – Restorative

Jordan is a 9th grade student that has a reputation for being the class clown. Most recently, his behavior has become quite disruptive as he has been intentionally making rude comments about his peers. While handing out math tests, Jordan's math teacher asks Jordan several times to stop referring to Nathan as "nerdy Nate." Prior to beginning the math test, Jordan's math teacher finally sends him to the school's "restorative room" with instructions to think about how his statements impact others. There is no instruction happening in the restorative room. Is this appropriate? What are facts are important for consideration?

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Overview of Special Education Discipline





 Special Education Discipline - Who

 Students Entitled to Discipline Protections

 Special education students

 (identified with a disability under IDEA)

 (identified with a disability under IDEA)

 District had

 "basis of knowledge"





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#### Be Careful: Sending Students Home Early

Sending students home early requires due process protections.

Case study S.A. v. Hacienda La-Puente Unified School District (C.D. Cal. 2017):

- Special education student with behavior needs is sent home around 11 or 12 each day, because his behaviors begin to escalate around that time. This occurred for ~140 school days.
- Student sues school, claiming disability discrimination affecting his right to an
  education under the California Constitution and Unruh Civil Rights Act.
- Each day is an Unruh Act violation, with statutory minimum of \$4,000 per violation.
   \$4,000 x 140 days = \$560,000 in potential liability
- But it gets worsel School insurance carriers generally do not cover statutory damages such as in this case.

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#### Request for Assessment When Discipline is Pending

Remember, the discipline timelines are still running while the special education assessment is pending.



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**Recommendation**: have parent agree to pushing back discipline times, then complete assessment, and take findings into consideration accordingly.

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#### Hypothetical

- 17-year-old male in 11th grade
- Suspended for fighting with another student; lost privilege to play football in homecoming game; referred for expulsion
- One day later, parent provided note to assistant principal of diagnosis of "intermittent explosive disorder"
- Student has behavioral history of aggressive outbursts, disruptiveness and defiance, and fighting with other students
- Never been assessed or referred for special education or 504 plan

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#### Return to Hypothetical: How Should the District Respond to Parent?

#### Option 1:

If no basis of knowledge, refuse to hold MD

#### Option 2:

- Hold MD and offer to asses in an expedited manner
- Hold IEP meeting to discuss eligibility
- If eligible for special education, hold another MD within the timeline. If not eligible, no need to hold another MD.

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# Interim Alternative Educational Setting ("IAES")



#### What is a "weapon?"

Weapon = a weapon, device, instrument, material, or substance, animate or inanimate, that is used for, or is readily capable of, causing death or serious bodily injury, except that such term does not include a pocket knife with a blade of less than 2.5 inches in length.

(34 CFR § 300.530(i).)

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"Serious bodily injury" is <u>not</u> simply a cut or abrasion, bruise, burn, or disfigurement. Physical pain must be extreme, and any disfigurement, loss, or impairment must be protracted and obvious.

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# Court Approval for Interim Alternative Educational Setting

A district can file a due process complaint to request a change in placement if it believes that maintaining a student's current placement is *substantially likely* to result in *injury to the student or others*.



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### Explanation of the Standard

#### Substantially Likely

- Student does not need to be "truly dangerous"
- Objective likelihood of injury
- Considers nature, extent, and frequency of student's conduct

#### Injury to Student or Others

- Hitting, shoving, biting, throwing, etc.
   Does not require blood to be
- drawn • Threatening
- Unwanted sexual contact
- Attempting to obtain weapon

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#### Child Find: Triggers

Clear signs that trigger the "child find" duty include:

 a pupil who is performing poorly or is below grade average in basic academic functions such as reading;

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- failing grades;
- behavior and discipline problems;
- a significant amount of absences from school;
- concerns expressed by parents and teachers;

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#### Child Find: Hypothetical

Did the District violate their child find obligation?

- 10<sup>th</sup> grade student excelled in school and maintained "A" grades in all classes, and mostly took advanced placement courses.
- Student's anxiety and self-harm caused parents to consider inpatient mental health treatment programs.
- In May 2020, parent informed teachers and counselor that their teen was suffering severely from mental health issues and asked to excuse her from assignments.
- Teachers excused student but made no SPED referral.
- Student stopped attending classes and parents placed her in residential program.
- In October 2020, District began assessing student.

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#### Child Find: Other Examples

#### What about?

- Student was absent > 20% of instructional days, and parents received only email notifications of absences — i.e., the District did not proactively communicate with parents.
- Student was absent > 20% of instructional days, and the district did proactively communicate with parents.
- Student demonstrates academic regression.
- Student demonstrates anxiety, depression, and/or physical aggression at home.

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#### Student Study/Success Team (SST)

The SST is an advanced step from a parent-teacher conference and usually consists of a parent, teacher, administrator, and support personnel from the school.

The SST provides everyone with an opportunity to share concerns and agree on family and school-focused interventions

(e.g. for attendance issues, the SST could agree to have the parents agree to setting an alarm clock or establish an earlier bedtime, while the school agrees to give awards or chart attendance on graphs to encourage attendance).

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#### SSTs Per the Education Code

Generally, a pupil shall be referred for special educational instruction and services only after the resources of the regular education program have been considered and, where appropriate, utilized. However.....



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## Evaluation and Response to Intervention ("RTI")

A school may delay evaluation/assessments while trying RTI ONLY if the school does not suspect the student will qualify and if the school informs the parent(s):

- That implementing the RTI will delay making an eligibility determination;
- Of the expected length of RTI trial period; and
- The conclusion reached at end of RTI period. (Acolanes Union High Sch. Dist. (OCR 2009) 109 LRP 32284.)

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### Takeaways

- The District has an affirmative obligation to assess when a disability is suspected (behavior, social and/or academic).
- You can use the SST process concurrently with the 504/IEP assessment process so long as timelines are met.
- SSTs are not a replacement for a 504/IEP and do not toll 504/IEP timelines.



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# Final Considerations

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#### Preventative Measures

- Hold more SST meetings regarding behavior to include parents and identify behavior as an issue for them to help address.
- Facilitate community resources and partnerships to hold antibullying activities and events on campus.
- Provide instruction for students on civil discourse.
- Hold stakeholder meetings to discuss changes to student discipline.
- Hold meetings with teachers about students with disabilities and the law regarding providing the least restrictive environment.

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#### Address School Climate

- Facilitate creation of and participation in student clubs.
- Emphasize anti-bullying in curriculum updates.
- Provide therapeutic and inclusive after-school programs.
- Teach students warning signs of bullying and sexual harassment, and how to tell an adult about it when it happens.
- Continue contact with students who have suffered trauma.
- Implement "classroom climate" teachings into the classroom and incorporate as part of a teacher's evaluation.

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# Putting This Into Practice

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#### What Would You Do?

A 6<sup>th</sup> grade foster student with a limited discipline history is accused of taking and flushing down the toilet a WWII medallion that another student's great-grandfather was awarded. She brought the item to school as part of a classroom project on the conflict.

- The victim's parents notified the media and the community is outraged and calling for the student to be expelled.
- District is considering discipline under Ed. Code § 48900(g) stole or attempted to steal school property or private property.

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• The Superintendent asks you to handle the situation.

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#### What Would You Do?

An 8<sup>th</sup> grade student on an IEP for ED, with no previous violent behavior, has lashed out and attacked her aide. Injuries include a black eye and pulled out hair. The student recently transferred to the school with one suspension for giving away her prescription medication, with no documented other means of correction.

- The aide is threatening to quit and her union is demanding the student be disciplined.
- District is considering discipline under Ed. Code § 48900(a)(1) caused, attempted to cause, or threatened to cause physical injury to another person and 48915(a)(1)(e) assault or battery of a school employee.

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