

Title IX Compliance and Investigations

Presented by: Monica D. Batanero

Tulare County Office of Education Law Seminars 2023-2024 January 17, 2024



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Overview

Monica D. Batanero is Senior Counsel in Lozano Smith's Los Angeles office. Ms. Batanero advises educational institutions on student, special education and personnel issues.

Experience

Ms. Batanero is chair of the firm's Title IX Practice Area and specializes in Title IX compliance, as well as conducting complex investigations into claims of sexual misconduct and harassment (including Title IX), discrimination, bullying, retaliation, and other issues that may arise in an educational setting.

Ms. Batanero provides legal counsel to community college districts and K-12 school districts on day-to-day issues involving Title IX compliance, sexual harassment, discrimination/harassment, Section 504, IDEA, governance, Public Records Act, and student discipline. She regularly conducts workplace and school investigations involving alleged misconduct in violation of board policy and/or law, including Title IX, sexual harassment, professional standards, and code of student conduct.

Ms. Batanero has represented school districts in all phases of special education matters, including Individualized Education Plan meetings, resolution meetings, mediations, and due process hearings conducted by the Office of Administrative Hearings.

She also frequently develops and provides trainings to clients on Title IX, Section 504, IDEA, workplace and school investigations, sexual harassment prevention, student discipline, and first amendment issues.

Education

Ms. Batanero earned her Juris Doctor from the University of San Francisco, School of Law. She earned both an M.S. and B.S. in Gerontology from the University of Southern California.



Student Special Education Labor and Employment Investigations

Title IX Governance

J.D., University of San Francisco, School of Law Education

M.S., University of Southern California

B.S., University of Southern California



California

Admissions



WHO WE ARE & WHAT WE DO

Lozano Smith is a full-service education and public agency law firm serving hundreds of California's K-12 and community college districts, and numerous cities, counties, and special districts. Established in 1988, the firm prides itself on fostering longstanding relationships with our clients, while advising and counseling on complex and ever-changing laws. Ultimately, this allows clients to stay focused on what matters most – the success of their district, students and communities they serve. Lozano Smith has offices in eight California locations: Sacramento, Walnut Creek, Fresno, Monterey, Bakersfield, San Luis Obispo, Los Angeles, and San Diego.

AREAS OF EXPERTISE

- Administrative Hearings
- Charter School
- Community College
- Facilities & Business
- Governance
- Investigations
- Labor & Employment
- Litigation
- Municipal
- Public Finance
- Public Safety
- Special Education
- Student
- Technology & Innovation
- Title IX

COST CONTROL is important for public agencies and an area we have mastered. We recognize and understand your financial restraints and work tirelessly to provide the best legal representation with those limitations in mind. One of the best ways we keep legal costs to a minimum is through strategic, preventive legal services. These include Client News Briefs to keep you updated on changing laws affecting education. In addition, we offer extensive workshops and legal seminars providing the tools needed to minimize liability, reducing the need for legal assistance down the road.

CLIENT SERVICE is our top priority and we take it very seriously. With premier service as the benchmark, we have established protocols and specific standards of practice. Client calls are systematically returned within 24 hours and often sooner when required.

DIVERSITY IS KEY and we consciously practice it in all that we do. It is one of our core beliefs that there is a measurable level of strength and sensitivity fostered by bringing together individuals from a wide variety of different backgrounds, cultures and life experiences. Both the firm and the clients benefit from this practice, with a higher level of creative thinking, deeper understanding of issues, more compassion, and the powerful solutions that emerge as a result.



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Presenter

Monica D. Batanero

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Title IX and the 2020 Regulations

The Plain Language

"No person in the United States shall, <u>on the basis of</u> <u>sex</u>, be excluded from <u>participation</u> in, be denied the <u>benefits</u> of, or be subjected to <u>discrimination</u> under any education program or activity receiving Federal financial assistance."

20 U.S.C. § 1681 et seq.

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Title IX Regulation Highlights

- 1. The definition of "sexual harassment"
- 2. "Actual knowledge" for notice
- 3. Procedural requirements for due process
 - a. Roles
 - b. Procedure
- 4. "Deliberate indifference" standard

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Deliberate Indifference

"A recipient with <u>actual knowledge</u> of <u>sexual harassment</u> in an <u>education program or activity</u> of the recipient against a <u>person</u> <u>in the United States</u>, must respond promptly in a manner that <u>is not deliberately indifferent</u>.

A recipient is deliberately indifferent only if its response to sexual harassment is <u>clearly unreasonable in light of the known</u> <u>circumstances</u>."

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Hypothetical

Elizabeth regularly sits with a male student, Josh, in Social Studies. Elizabeth reported to you that although she initially would flirt with Josh and liked the attention, he recently put his hand on her inner thigh in class and pulled her leg closer to him. She is uncomfortable sitting next to Josh and does not want to sit next to him anymore.

Is this Title IX?

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"Red Flags" for Sexual Harassment

- Flirtations or propositions
- Derogatory comments
- Sexual jokes or gestures
- Spreading sexual rumors
- Massaging, grabbing, or touching
- Comments on a student's or employee's body
- Sexual acts without consent or based on coercion
- Non-consensual "sexting"
- Sexploitation



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 Why Title IX is Important - Potential Impact of Sexual Misconduct

 Shame, humiliation, stress, anxiety, depression, loss of sleep

 Impaired learning/poor work performance

 Absenteeism/turnover

 Culture of discrimination

 Civil liability (monetary damages, attorney fees)

 Negative media attention and public outcry

 OCR Resolution Agreement

 Loss of federal funds



The Roles and Responsibilities of District Administrators and Employees











- Receives and oversees
- Explains options and process to complainant*
- Offers supportive measures *
- Determines dismissal of complaints
- Evaluates corrective actions*
- Identifies systemic issues
- Ensures overall Title IX compliance

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Investigator's Duties



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- Interview
- Gather evidence
- Parties to review evidence
- Consider responses
- Prepare investigation report

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Decision-Maker's Duties (K-12) Cannot be the Title IX Reviews investigation report Facilitates exchange of questions Asks relevant questions Explains if questions are irrelevant Makes determination about responsibility Prepares written determination LS 24







- Evaluates any appeal
- Makes a decision on the appeal
- Issues a written decision

Cannot be the Title IX Coordinator, investigator, or decision-maker

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Responsibilities of <u>All Employees</u> (K-12)



Identify and Report

This does <u>not</u> relieve an employee of their <u>mandated reporter</u> duties!

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Hypothetical

During PE, a 3rd grade male, Lincoln, slaps a male classmate, Harrison on the buttocks after Harrison runs the bases while they are playing softball or while they are playing basketball. This has happened every day for the past few weeks.

ADD: When Lincoln was in 1st grade, it was reported that he was calling one his classmates gay and homosexual.



Criminal Investigation

- 1. A police investigation does *not* relieve a district of its obligations under Title IX or state laws
- 2. Gathering evidence
 - A brief delay is permissible, but it is not good cause to delay sending the written notice of the investigation

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- Criminal reports may be useful for fact gathering
- Coordinate with local law enforcement

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- Receive detailed notice of investigation
- Can have advisor present throughout the Title IX grievance process
- At least 10 days to review directly related evidence
- At least 10 days to review relevant evidence in the final investigation report and submit written questions to the decision maker (K-12) or Live Hearing (Higher Ed)

Right to appeal decision

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 Notice of Investigation

 Identify complaint/investigation process, including informal resolution process;

 Identify allegations with sufficient details;

 Include a statement that respondent is presumed not responsible and that a determination is made at the conclusion of the process;

 Explain that they may have an advisor of their choice inspect and review the evidence; and

 Identify the District's code of conduct that prohibits knowingly making false statements or submitting false information.

 Do not restrict either party's ability to discuss the allegations under investigation.

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Receiving and Analyzing Complaint

















Reporting a Complaint under AR 5145.7 (Model AR)

"A student or parent/guardian who believes that the student has been subjected to sexual harassment by another student, an employee, or a third party or who has witnessed sexual harassment is strongly encouraged to report the incident to a teacher, the principal, the district's Title IX Coordinator, or any other available school employee. <u>Within one school day of</u> <u>receiving such a report</u>, the principal or other school employee shall forward the report to the district's Title IX Coordinator. Any school employee who observes an incident of sexual harassment involving a student shall, <u>within one school day</u>, report the observation to the principal or Title IX Coordinator. The report shall be made regardless of whether the alleged victim files a formal complaint or requests confidentiality.

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Hypothetical An 8th grade student, Erica, comes and tells you that a 7th grade student, Natalie, has been making her feel uncomfortable at school. Erica tells you that Natalie has been staring at her in the locker room, and that one of her friends overheard Natalie call

her "sexy" when she was changing in the locker room.









 Test 1: If the Alleged Conduct is True, Does it Rise to the Level of Sexual Harassment Under Title IX?

 Employee Quid Pro Quo;

 SPO0 (severe, pervasive and objectively offensive); OR

 SPO0 (severe, pervasive and objectively offensive); OR

 Sexual assault, dating violence, domestic violence or stalking.

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Hypothetical

Eli, a senior in high school, comes to you to tell you that when he was a freshman, his classmate Drew raped him in the bathroom of the park across the street from the school.

If it is determined there is no Title

IX jurisdiction,

do you still

investigate?

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Is there Title IX jurisdiction?

Does the school exercises substantial control over

The respondent; andThe context in which the sexual harassment occurred?

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Mandatory and Discretionary Dismissals

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Mandatory Dismissals

- Does not meet definition;
- Did not occur in District education program or activity; or
- Did not occur in the United States.

Discretionary Dismissals

- Request in writing to withdraw;
- Respondent is no longer enrolled or employed; or
- Inability to gather sufficient evidence.
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	ion to dismiss a complaint should be made in consultation
with the	Title IX Coordinator.
Notice of	dismissal must be issued to both parties in writing.
	ust be informed of their right to appeal the dismissal on the
basis of:	
	iral irregularity;
	dence that was not reasonably available earlier; or I personnel had a conflict of interest or bias.

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 Consider whether the alleged conduct may otherwise violate District policy or employee/student conduct standards

Policies and Procedures for Investigating Title IX/Sexual Harassment Complaints

BP/AR 1312.3 – Uniform Complaint Procedures

BP/AR 4030 – Nondiscrimination in Employment

AR 4031 – Complaints Concerning Discrimination in Employment

BP/AR 4119.11 – Sexual Harassment (Employee)

AR 4119.12 – Title IX Sexual Harassment Complaint Procedures (Employee)

BP/AR 5145.7 – Sexual Harassment (Students)

AR 5145.71 – Title IX Sexual Harassment Complaint Procedures (Student)

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> Immediate Interventions and Supportive Measures











 Emergency Removals (Students)

 Title IX

 Regulations

 contemplate

 that the full Title

 Y grievance

 procedure be

 being imposed.

Respondent must be an immediate threat to the physical health or safety of any student or individual;
The immediate threat must arise from the allegations of sexual harassment; and
Respondent is provided with notice and an opportunity to challenge the decision immediately after removal.
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Hypothetical Over winter break, two eighth graders, Natasha and Josh, begin "talking." The meet up a few times on campus during the break (school is not in session). During one of their meet ups, they begin kissing. Josh then moves his hand inside of Natasha's shirt and under her bra. Natasha goes along with it, but then stops the action. Natasha's parents come to you with a complaint against Josh. Is this Title IX? What do you say to Natasha's parents?



Hypothetical (continued) Change the facts such that Natasha and Josh met up on campus after basketball practice and that Josh digitally penetrated Natasha. Is this Title IX? Can you suspend Student A? Would you implement an Emergency Removal?

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Hypothetical

4th grade transgender student Charlie, alleges that while in the restroom, another student crawled under the stall, forced Charlie to take his pants down and the student rubbed their penis against Charlie's buttocks.







Tips for Conducting Effective Investigations

Receiving the Complaint	
	Gather and Preserve Evidence
Jrgent/Supportive Measures	
Assessing the Nature of the Complaint	Conduct Witness and Respondent Interviews
Send Notice of Investigation	Conduct Additional Interviews If Needed
Frame the Scope	Prepare the Report and Findings
Make a List of Witnesses	
	Corrective Action and Tying up Loose Ends





















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Understanding Bias

Implicit Bias

- Unconscious
- Often based on social stereotypes
- Many (if not most) people are unaware

Confirmation Bias

- Subconscious tendency to affirm existing beliefs, ideas, expectations, and/or hypotheses.
- Therefore, confirmation bias is both affected by and feeds our implicit biases.

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Suggestions to Counteracting Bias

- Recognize it
- Identify it
- Consider it
 - Avoid early hypothesis
 - Alternative hypothesisChart out the evidence
 - Chartou
- Write it
- Talk about it
- Good investigation skills



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Hypothetical

Charlie tells you that a TA in the class said Charlie would receive an "A" in the course in exchange for providing sexual favors throughout the semester.



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Assessing Credibility

- Inherent plausibility: Is the testimony believable on its face? Does it make sense?
- **Demeanor:** Did the person seem to be telling the truth or lying?
- Motive to falsify: Did the person have a reason to lie?
- Corroboration: Is there witness testimony (such as testimony by eye-witnesses, people who saw the person soon after the alleged incidents, or people who discussed the incidents with him or her around the time that they occurred) or physical evidence (such as written documentation) that corroborates the party's testimony?

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- Past record: Did the alleged harasser have a history of similar behavior in the past?
- Opportunity and capacity to observe/actual knowledge: Did the person see it themselves, or are they recounting what someone else told them?
- **Consistent or inconsistent statements:** Is the person changing their story? Did the person say the same thing to three other witnesses?
- Reputation for veracity or deceit: Does this person have a reputation of lying, cheating, etc.?
- Bias: Is this person the Complainant's best friend? Does the person have their own complaint against Respondent?

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•	Lack of Physical Resistance	
Majority of sexual assaults are concerning to the complainant	ommitted by someone	_
Most common response is not pl often feelings of betrayal, confus shame and self-blame		_
Never ask complainant:	Did you fight back?	-
·····	Why didn't you try to get away?	
	Did you yell for help?	
Instead ask questions like:	What did you do next?	
	Can you tell me what you were thinking at that time?	
	Can you tell me what you were feeling when they did that?	
		_

	Victims need time to process what has happened to them	
	Perpetrators of sexual assault are often known to victims	
19 11 15 11 19 11 15 11 19	Fear	
-	Self-blame	
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Exchange of Evidence

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Review of Evidence By the Parties

- Send the parties <u>all evidence</u> directly related to the allegations raised in the formal complaint
 - Includes evidence the district does not intend to rely on in reaching its decision regarding responsibility
 - Use of a <u>draft</u> investigation report or report of evidence
- Must be done prior to the completion of the investigation report
- Parties must be given at least <u>10 days</u> to respond to the evidence, which must be considered by the investigator

*The investigator should work with the Title IX Coordinator to securely transmit the evidence to the parties, and to assess whether redactions may be appropriate.

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Investigation Report

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Investigation Report The investigator and must summarize all relevant evidence. The investigator does not determine responsibility. Rather, decision-maker does. Investigator gives the investigation report to the decision-maker.









Irrelevant

- Privileged information
- Duplicative
- Complainant's sexual predisposition
- Complainant's or prior sexual behavior, unless used to prove

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- Consent, or
- Someone other than Respondent

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Frank reported that a teammate sexually assaulted him while they were sitting in Frank's car in the school parking lot. In response to the charge, Joey has presented text messages and testimony suggesting a consensual sexual relationship existed between Joey and Frank.



Written Decision





Written Decision Must Include:

- A description of the circumstances giving rise to the formal complaint;
- A description of the procedural steps taken during the investigation, including all individuals contacted and interviewed;

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- A summary of the testimony of each witness the investigator interviewed;
 An analysis of relevant evidence collected during the investigation, including a list of relevant documents;
- A specific finding as to whether the allegations occurred using a preponderance of the evidence standard (i.e. who is responsible?);
- A table of contents if the report exceeds ten pages; and
- Any other information deemed appropriate by the District.

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Factual Findings v. Legal Conclusions

- Focus on whether the alleged conduct occurred.
- Avoid legal conclusions.

Examples:

- <u>PROBLEMATIC</u>: Sustained. "Cathy harassed Holly."
- <u>BEST PRACTICE</u>: Sustained. Cathy told Holly "If you going on a date with me, I will promote you next month."

Example: Findings/Rationale

Following a complete and thorough investigation, and based on the factual findings, there was sufficient evidence to find that Respondent engaged in conduct that met the definition of sexual harasment under Title IX and violated District policy BP/AR 5145.7 and AR 5145.71 by touching Complainant on her thighs and crotch. Complainant's crotch is her private body part. The preponderance of the evidence supports a finding that Respondent touched Complainant's crotch without her consent. The evidence showed that Respondent touched Complainant's for the purpose of sexual gratification." This conduct meets the definition of fonding under Title IX. Furthermore, the preponderance of the evidence supports a finding that Respondent touched Complainant's thighs without her consent on several occasions. While her thighs are not private body parts, this action, coupled with her asking him to stop, his refusal and his actions on or about January 24, 2023, lend to a finding that Respondent's conduct of a sexual nature that denied Complainant's qual access to her program. Respondent's conduct meets the definition of fouries of sexual granuary end to a finding that Respondent's conduct of a sexual nature that denied Complainant equal access to her program. Respondent's conduct meets the definition of sexual harassment.

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Hearing to Determine Responsibility (Discretionary for K-12)

- The District will hold a live hearing to provide the Complainant and Respondent an opportunity to respond to the evidence gathered before a Decision-Maker.
- Neither Party may choose to waive the right to a live hearing, but the Parties can choose whether to participate in the hearing or answer some or all crossexamination questions.



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Proposed Title IX Regulations





















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